



**Organization for Security and Co-operation in Europe  
Secretariat**

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Conference Services

**The 16<sup>th</sup> Meeting of the OSCE Economic and Environmental Forum**

**“Maritime and inland waterways co-operation in the OSCE area:  
Increasing security and protecting the environment”**

**Part 2 / Prague, 19 – 21 May 2008**

**Plenary Session III**

**Acting together in addressing multifaceted aspects of maritime and inland waterways  
security**

Please find attached the presentation “The WCO SAFE Framework of Standards - Concept, Development, Provisions and Implementation” by Larry L. Burton. Senior Technical Officer, World Customs Organization.



# The WCO SAFE Framework of Standards

CONCEPT, DEVELOPMENT, PROVISIONS  
AND IMPLEMENTATION

Larry L. Burton  
Senior Technical Officer  
World Customs Organization

## A 21<sup>st</sup> CENTURY VISION

- Need for International Standards;
- Need to Link Security with Facilitation;
- Standards Must Include Clear Benefits;
- Include C-to-C & C-to-B Standards;
- Need "Real-Time" Info. Sharing;
- Use Intelligence and Risk-Based Controls;
- Utilize "Single Window" Concept;
- Work with other Int'l. Organizations;
- Springboard for Raised Customs Profile.

## CRITICAL ELEMENTS FOR THE FUTURE OF THE FRAMEWORK

- **Customs Needs the Trade and Must Maintain a Consultative Process;**
- **Benefits to Traditional Customs Roles (Revenue Collection, Compliance Measurement, Fighting Commercial Fraud) = Natural by-products of FOS. Must be Fully Communicated;**
- **Capacity Building and Mutual Recognition are Cornerstones;**
- **Implementation is a Huge Challenge;**

## SAFE; FOUR CORE ELEMENTS

- **Common risk-management approach; Key data elements Listed**
- **Advance electronic manifest information**
- **Inspection of high-risk cargo at port of origin; export controls**
- **Enhanced trade facilitation for legitimate trade; Authorized Economic Operator (AEO) concept**

## Consultation Process Refined: The PSCG

- **WCO Perceived Need for Long Term and Distinct Trade Consultation Body;**
- **Private Sector Consultative Group (PSCG) Formed;**
- **Regional and Sector Representation**
- **Selected by Sec. Gen. /2-year terms**
- **Advisory Role to HLSG**
- **Editing and Comment Role**

## The Next Big Step

- **152 of 172 (Letters of Intent)**
- **Recognition of Capacity Building Needs and Process Aided by Self Assessments**
- **Diagnostic Missions**
- **106 Countries between January 2006 and December 2007**
- **2-Person Teams, WCO/Joint/Member for 2 weeks in-country**

**DIAGNOSTIC METHOD:**  
Measured against SAFE Standards

**A Top to Bottom Review of Customs:**

- **Strategic Management**
- **Budget Management, Procurement & Logistics**
- **Legislation and Legal Policy**
- **Compliance Issues – Import/Export, C&V, Overall**
- **Enforcement Posture and Readiness**

**DIAGNOSTIC METHOD**  
**(Continued)**

- **Information Technology and Communications**
- **External cooperation and Communication**
- **Governance (Corruption, Recruitment, Salary Structure, etc.)**

## FUTURE: The SWG

- **Continuation of Consultation involving Customs, Int'l Orgs. And Business;**
- **Consider and Consult regarding Implementation and Administration of the SAFE;**
- **Recommend Uniform Interpretation and Application Measures for SAFE;**
- **Recommend Future SAFE Amendments;**
- **Consider any Other Relevant SAFE Issues.**

## SUMMARY

- **SAFE Goals: Securing Supply Chain; Enhancing Traditional Mandate Results; Facilitating Trade; and Creating Standardized Requirements and Expectations;**
- **Trade has Played and Will Continue to Play Major Role, as can be seen in creation of the Private Sector Consultative Group;**
- **Success Ultimately Requires Commitment by Members;**
- **Capacity Building and Mutual Recognition are the Keys to Globalizing Customs Standards on Security and Facilitation.**



**Thank You**

**Larry L. Burton  
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