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**Chairmanship: Austria****1161st PLENARY MEETING OF THE COUNCIL**

1. Date: Thursday, 19 October 2017

Opened: 10.10 a.m.  
Suspended: 1 p.m.  
Resumed: 3.05 p.m.  
Closed: 6.10 p.m.

2. Chairperson: Ambassador C. Koja  
Mr. A. Stadler

3. Subjects discussed – Statements – Decisions/documents adopted:

Agenda item 1: ADDRESS BY THE PRESIDENT OF THE OSCE  
PARLIAMENTARY ASSEMBLY,  
H.E. CHRISTINE MUTTONEN

Chairperson, President of the OSCE Parliamentary Assembly (PA.GAL/7/17 Restr.), Estonia-European Union (with the candidate countries Albania, the former Yugoslav Republic of Macedonia and Montenegro; the country of the Stabilisation and Association Process and potential candidate country Bosnia and Herzegovina; the European Free Trade Association country Liechtenstein, member of the European Economic Area; as well as Georgia, Moldova, San Marino and Ukraine, in alignment) (PC.DEL/1387/17/Rev.1), United States of America (PC.DEL/1348/17), Russian Federation (PC.DEL/1347/17), Turkey (PC.DEL/1397/17 OSCE+), Switzerland (PC.DEL/1379/17 OSCE+), Belarus (PC.DEL/1394/17 OSCE+), Kazakhstan (PC.DEL/1398/17 OSCE+), Azerbaijan (PC.DEL/1355/17/Rev.1 OSCE+), Ukraine (PC.DEL/1363/17), Georgia (PC.DEL/1385/17 OSCE+), Armenia

Agenda item 2: ADDRESS BY THE CHAIRMAN OF THE BOARD OF THE  
EURASIAN ECONOMIC COMMISSION,  
H.E. TIGRAN SARGSYAN

Chairperson, Chairman of the Board of the Eurasian Economic Commission (PC.DEL/1350/17), Russian Federation (also on behalf of Armenia, Belarus,

Kazakhstan and Kyrgyzstan) (PC.DEL/1373/17), Estonia-European Union (with the candidate countries Albania, the former Yugoslav Republic of Macedonia, Montenegro and Serbia; and the country of the Stabilisation and Association Process and potential candidate country Bosnia and Herzegovina, in alignment) (PC.DEL/1389/17), Switzerland (PC.DEL/1380/17 OSCE+), Kazakhstan (PC.DEL/1375/17 OSCE+), United States of America (PC.DEL/1349/17), Azerbaijan (PC.DEL/1356/17 OSCE+), Ukraine

Agenda item 3:           PRESENTATIONS BY THE CHAIRPERSONS OF THE SECURITY COMMITTEE; THE ECONOMIC AND ENVIRONMENTAL COMMITTEE; AND THE HUMAN DIMENSION COMMITTEE

Chairperson, Chairperson of the Security Committee, Chairperson of the Economic and Environmental Committee (PC.DEL/1374/17 OSCE+), Chairperson of the Human Dimension Committee, Russian Federation (PC.DEL/1377/17 OSCE+), United States of America (PC.DEL/1351/17), Switzerland (PC.DEL/1382/17 OSCE+), Turkey (PC.DEL/1399/17 OSCE+), Estonia-European Union (with the candidate countries Albania, the former Yugoslav Republic of Macedonia, Montenegro and Serbia; the country of the Stabilisation and Association Process and potential candidate country Bosnia and Herzegovina; the European Free Trade Association country Liechtenstein, member of the European Economic Area; as well as Andorra, Georgia, San Marino and Ukraine, in alignment) (PC.DEL/1390/17/Rev.1), Azerbaijan (PC.DEL/1357/17 OSCE+), Georgia (PC.DEL/1386/17 OSCE+), Ukraine (PC.DEL/1365/17), Holy See (PC.DEL/1352/17 OSCE+), Kyrgyzstan (PC.DEL/1384/17 OSCE+)

Agenda item 4:           DECISION ON THE EXTENSION OF THE DEPLOYMENT OF OSCE OBSERVERS TO TWO RUSSIAN CHECKPOINTS ON THE RUSSIAN-UKRAINIAN BORDER

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1268 (PC.DEC/1268) on the extension of the deployment of OSCE observers to two Russian checkpoints on the Russian-Ukrainian border, the text of which is appended to this journal.

Estonia-European Union (with the candidate countries Albania, the former Yugoslav Republic of Macedonia and Montenegro; the country of the Stabilisation and Association Process and potential candidate country Bosnia and Herzegovina; the European Free Trade Association country Liechtenstein, member of the European Economic Area; as well as Andorra, Georgia and San Marino, in alignment) (interpretative statement, see attachment 1 to the decision), United States of America (interpretative statement, see attachment 2 to the decision), Ukraine (interpretative statement, see attachment 3 to the decision), Russian Federation (interpretative statement, see attachment 4 to the decision)

Agenda item 5: REVIEW OF CURRENT ISSUES

Chairperson

- (a) *Russia's ongoing aggression against Ukraine and illegal occupation of Crimea*: Ukraine (PC.DEL/1366/17), Estonia-European Union (with the candidate countries Albania, the former Yugoslav Republic of Macedonia and Montenegro; the country of the Stabilisation and Association Process and potential candidate country Bosnia and Herzegovina; the European Free Trade Association countries Iceland and Norway, members of the European Economic Area; as well as Georgia, Moldova and Ukraine, in alignment) (PC.DEL/1391/17/Rev.1), United States of America (PC.DEL/1354/17), Turkey (PC.DEL/1395/17 OSCE+), Switzerland (PC.DEL/1383/17 OSCE+), Canada
- (b) *Situation in Ukraine and the need to implement the Minsk agreements*: Russian Federation (PC.DEL/1369/17), Ukraine, Switzerland
- (c) *Forty-first round of the Geneva International Discussions, held on 10 and 11 October 2017*: Estonia-European Union (with the candidate countries Albania, the former Yugoslav Republic of Macedonia and Montenegro; the country of the Stabilisation and Association Process and potential candidate country Bosnia and Herzegovina; the European Free Trade Association country Norway, member of the European Economic Area; as well as Moldova and Ukraine, in alignment) (PC.DEL/1392/17), Russian Federation (PC.DEL/1370/17), United States of America (PC.DEL/1358/17), Georgia (PC.DEL/1388/17 OSCE+)
- (d) *Presidential elections in Kyrgyzstan, held on 15 October 2017*: Kyrgyzstan (PC.DEL/1381/17 OSCE+), Russian Federation (PC.DEL/1371/17), United States of America (PC.DEL/1360/17), Estonia-European Union (with the candidate countries Albania, the former Yugoslav Republic of Macedonia, Montenegro and Serbia; the country of the Stabilisation and Association Process and potential candidate country Bosnia and Herzegovina; as well as Georgia, in alignment) (PC.DEL/1393/17), Kazakhstan
- (e) *Sixth International Day of the Girl Child, celebrated on 11 October 2017*: Canada (also on behalf of Albania, Belarus, Bosnia and Herzegovina, the European Union Member States, the former Yugoslav Republic of Macedonia, Georgia, Iceland, Liechtenstein, Mongolia, Montenegro, Norway, San Marino, Serbia, Switzerland, Turkey and Ukraine), Russian Federation (PC.DEL/1372/17), United States of America (PC.DEL/1362/17)
- (f) *Non-compliance of the United States of America, Canada and European Union Member States with international law and OSCE commitments in the occupied territories of Azerbaijan*: Azerbaijan (PC.DEL/1364/17 OSCE+) (PC.DEL/1367/17 OSCE+), United States of America (PC.DEL/1361/17), Canada

- (g) *Non-compliance of Azerbaijan with international law and OSCE commitments related to the economic and social rights of the people of Artsakh: Armenia, Azerbaijan (PC.DEL/1368/17 OSCE+)*
- (h) *Discrimination against the Russian media in France: Russian Federation, France*

Agenda item 6:           REPORT ON THE ACTIVITIES OF THE  
                                  CHAIRPERSON-IN-OFFICE

- (a) *Preparations for the Twenty-Fourth Meeting of the OSCE Ministerial Council, to be held in Vienna on 7 and 8 December 2017: Chairperson*
- (b) *Drawing of lots to establish the order of statements for the Twenty-Fourth Meeting of the OSCE Ministerial Council, to be carried out on 9 November 2017: Chairperson*
- (c) *Reinforced ambassadorial retreat, to be held in Eisenstadt, Austria, on 6 and 7 November 2017: Chairperson*

Agenda item 7:           REPORT OF THE SECRETARY GENERAL

- (a) *Announcement of the distribution of a written report of the Secretary General (SEC.GAL/144/17 OSCE+): Secretary General*
- (b) *Meeting of the Secretary General with the Minister for Foreign Affairs of the former Yugoslav Republic of Macedonia on 12 October 2017: Secretary General (SEC.GAL/144/17 OSCE+)*
- (c) *Participation of the Secretary General in an event marking the twentieth anniversary of the Austrian National Committee for UN Women on 12 October 2017: Secretary General (SEC.GAL/144/17 OSCE+)*
- (d) *Participation of the Secretary General in the “OSCE Focus 2017” conference on empowering the OSCE in challenging times, held in Geneva on 13 and 14 October 2017: Secretary General (SEC.GAL/144/17 OSCE+)*
- (e) *Call for nominations for the White Ribbon Award on the promotion of gender equality in the OSCE: Secretary General (SEC.GAL/144/17 OSCE+)*

Agenda item 8:           ANY OTHER BUSINESS

- (a) *Update on the preparations for the 2017 OSCE Mediterranean Conference on large movements of migrants and refugees in the Mediterranean – challenges and opportunities, to be held in Palermo, Italy, on 24 and 25 October 2017: Italy*

- (b) *Investigation into the tragic killing on 16 October 2017 of journalist and blogger Ms. D. Caruana Galizia: Malta (Annex), Chairperson*
- (c) *Parliamentary elections in Austria, held on 15 October 2017: Austria*

4. Next meeting:

Thursday, 2 November 2017, at 9.30 a.m., in the Neuer Saal



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.JOUR/1161  
19 October 2017  
Annex

Original: ENGLISH

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**1161st Plenary Meeting**

PC Journal No. 1161, Agenda item 8(b)

**STATEMENT BY THE DELEGATION OF MALTA**

Mr. Chairperson,

We are utterly shocked and deeply saddened by the tragic event which occurred last Monday in our country, where a locally renowned journalist and blogger seems to have been intentionally targeted in a car explosion, and subsequently lost her life in a brutal way.

We condemn without reservation this barbaric attack on a person and on freedom of speech in our country.

Everyone is aware that Ms. Caruana Galizia was one of the harshest critics of our government and the Prime Minister, politically and personally, as she was an avid critic of others too.

However, we can never use this fact to justify, in any possible way, this barbaric act that goes against civilization and all dignity.

Immediately after this tragic event our Prime Minister instructed the police and national security forces to take every necessary step in the investigation to ensure that the guilty party is brought to justice.

For the sake of ensuring an impartial investigation, assistance with the investigation has also been immediately sought from international security bodies. In that connection, allow me to thank, among others, the Netherlands for sending their special forensic team, which arrived in Malta within hours of this tragedy, as well as the United States for sending FBI agents to assist with the investigation.

Mr. Chairperson,

As our Prime Minister said, “In this country, we value the rule of law, above all and everyone. I will not rest until justice is delivered in this case, as our country deserves justice.”

We continue to remain united to defend the principles of each and every one of our citizens. Everyone has the right to write and say what they want to in Malta, and those who feel wronged are entitled to protection by the courts and need not seek other remedies.

As indicated in the statement issued by the OSCE Representative on Freedom of the Media, dated 17 October 2017, Mr. Désir was in contact with our Prime Minister soon after this tragic event, and was personally reassured by Malta's unwavering commitment to bring those responsible to justice. We remain willing and ready to further update both the Representative and the Permanent Council about any developments in this case.

Thank you.



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1268  
19 October 2017

Original: ENGLISH

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**1161st Plenary Meeting**  
PC Journal No. 1161, Agenda item 4

**DECISION No. 1268**  
**EXTENSION OF THE DEPLOYMENT OF OSCE OBSERVERS TO**  
**TWO RUSSIAN CHECKPOINTS ON THE**  
**RUSSIAN-UKRAINIAN BORDER**

The Permanent Council,

Recalling its Decision No.1130 of 24 July 2014 on the deployment of OSCE observers to two Russian checkpoints on the Russian-Ukrainian border (PC.DEC/1130),

Decides:

1. To extend the mandate of the deployment of OSCE observers to the two Russian border checkpoints of Donetsk and Gukovo on the Russian-Ukrainian border until 31 January 2018;
2. To approve the arrangements and the financial and human resources for the Observer Mission as contained in document PC.ACMF/50/17. In this respect, authorizes the use of 307,100 euros from the 2015 and 2016 cash surpluses to fund the proposed budget for the duration of the mandate to 31 January 2018.



**INTERPRETATIVE STATEMENT UNDER  
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE  
OF THE ORGANIZATION FOR SECURITY AND  
CO-OPERATION IN EUROPE**

The delegation of Estonia, in its capacity as EU Presidency, passed the floor to the representative of the European Union, who delivered the following statement:

“In connection with the decision of the Permanent Council on the extension of the deployment of OSCE observers to two Russian checkpoints on the Ukrainian-Russian State border, the European Union would like to make the following interpretative statement under the relevant provisions of the Rules of Procedure:

The European Union’s views on the vital importance of border monitoring on the Russian-Ukrainian State border are well-known. Effective and comprehensive monitoring of this border is an integral part of a sustainable political solution in line with OSCE principles and commitments, which re-establishes full Ukrainian control over its sovereign territory, including the border. We recall that the Minsk Protocol calls for permanent monitoring of the border and verification by the OSCE and that the Minsk Package of Measures includes a commitment to reinstate full Ukrainian control over its entire international border.

The OSCE Observer Mission’s currently very limited mandate and its small size does not provide for a comprehensive border monitoring. We therefore reiterate our call for a significant expansion of the Observer Mission to all border crossings on the Russia-Ukraine State border currently not under control of the Ukrainian Government as well as monitoring between these border crossings. This should be supported and co-ordinated with border monitoring on the Ukrainian side of the border by the Special Monitoring Mission and we reiterate the need for the SMM to be assured safe and unhindered access to all parts of the border currently not under Ukrainian government control since border and ceasefire monitoring are very closely interlinked. Further we underline the need for sufficient equipment for the Observer Mission in order to monitor movements on the border more effectively.

We regret that the Russian Federation continues to resist an expansion of the Observer Mission.”

The candidate countries the former Yugoslav Republic of Macedonia<sup>1</sup>, Montenegro<sup>1</sup> and Albania<sup>1</sup>, the country of the Stabilisation and Association Process and potential candidate Bosnia and Herzegovina, and the EFTA country Iceland, member of the European Economic Area, as well as the Republic of Moldova and Georgia align themselves with this statement.

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1 The former Yugoslav Republic of Macedonia, Montenegro and Albania continue to be part of the Stabilisation and Association Process.

**INTERPRETATIVE STATEMENT UNDER  
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE  
OF THE ORGANIZATION FOR SECURITY AND  
CO-OPERATION IN EUROPE**

By the delegation of the United States of America:

“Thank you, Mr. Chairperson.

In connection with the adoption of the decision for the extension of deployment of OSCE observers to two Russian checkpoints on the Russian-Ukrainian Border, the United States would like to make the following interpretative statement under paragraph IV.1(A)6 of the OSCE Rules of Procedure:

The United States finds it deeply regrettable that the Russian Federation continues to block the expansion of the geographic scope of the Observer Mission, despite the clear, strong, and continued support from other participating States to do so. We once again must accept an inadequate, limited-scope mission covering just two border checkpoints, which together account for only a few hundred metres of the 2,300-kilometre Ukrainian-Russian border, much of which Ukraine does not control.

Due to Russia’s unwarranted restrictions of the border Observer Mission’s work, the Mission will continue to be unable to ascertain the full extent to which Russia is participating in or facilitating the flow of arms, funding, and personnel to support the separatists in eastern Ukraine.

We note that Point 4 of the Minsk Protocol delineates a clear role for the OSCE to monitor and verify both sides of the Ukrainian-Russian international border, and to create a security zone in the border areas of Russia and Ukraine. There are strong linkages between ceasefire monitoring and border monitoring, and it is to the detriment of all efforts to resolve the conflict that the OSCE approach to these activities has been impeded by one participating State. The Russian Federation’s repeated refusal to allow expansion of the scope of this mission shows, once again, that it refuses to fulfil its Minsk commitments.

Mr. Chairperson, I request that this interpretative statement be attached to the decision and to the journal of the day.

Thank you, Mr. Chairperson.”

**INTERPRETATIVE STATEMENT UNDER  
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE  
OF THE ORGANIZATION FOR SECURITY AND  
CO-OPERATION IN EUROPE**

By the delegation of Ukraine:

“Mr. Chairperson,

In connection with the Permanent Council decision on the extension of the deployment of OSCE observers to two Russian checkpoints on the Russian-Ukrainian border, the delegation of Ukraine would like to make the following interpretative statement under paragraph IV.1(A)6 of the Rules of Procedure of the Organization for Security and Co-operation in Europe.

The delegation of Ukraine reiterates the importance of substantial and broad OSCE monitoring on the Russian side of the Ukrainian-Russian border in zones adjacent to the certain areas of Donetsk and Luhansk regions of Ukraine.

Having signed the Minsk Protocol of 5 September 2014, all signatories including the Russian Federation undertook to ensure permanent monitoring of the Ukrainian-Russian State border and its verification by the OSCE with the formation of a security zone in the border areas of Ukraine and the Russian Federation. Expanding the mandate of the OSCE observation mission in Russian border checkpoints “Gukovo” and “Donetsk” to all sections of the border adjacent to the certain areas of Donetsk and Luhansk regions is critical for sustainable de-escalation and peaceful resolution of the situation in the east of Ukraine.

We regret that the Russian Federation continues to block the expansion of the mandate of the OSCE observation mission in Russian border checkpoints “Gukovo” and “Donetsk” to all sections of the border that is temporarily not under control of the Ukrainian authorities.

It clearly indicates Russia’s unchanged intention to hide from the international community the mounting evidence of Russia’s direct involvement in fuelling the conflict in Ukraine’s east, including by supplying heavy weapons, military equipment, regular troops and mercenaries. We continue to urge Russia to immediately cease these acts.

We call upon the Russian Federation to demonstrate its full commitment to implementation of the Minsk arrangements in good faith and to allow proper and comprehensive permanent monitoring by the OSCE and establishment of a security zone on the Russian side of the Ukrainian-Russian State border adjacent to the certain areas of

Donetsk and Luhansk regions which presently are not controlled by the authorities of Ukraine. It is the commitment which was undertaken by Russia and which remains unimplemented after three years.

The delegation of Ukraine requests that this statement be attached to the decision and registered in the journal of the day.

Thank you, Mr. Chairperson.”

PC.DEC/1268  
19 October 2017  
Attachment 4

ENGLISH  
Original: RUSSIAN

**INTERPRETATIVE STATEMENT UNDER  
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE  
OF THE ORGANIZATION FOR SECURITY AND  
CO-OPERATION IN EUROPE**

By the delegation of the Russian Federation:

“The Russian Federation joined the consensus regarding the Permanent Council decision on the latest extension of the mandate of the team of OSCE observers at the two Russian checkpoints of Gukovo and Donetsk on the Russian-Ukrainian border for three months (until 31 January 2018), regarding the work of this team as an additional voluntary confidence-building measure in the settlement of the internal Ukrainian conflict.

We reaffirm that the places of deployment and functions of the team of OSCE observers are clearly defined by the team’s mandate approved by Permanent Council Decision No. 1130 of 24 July 2014, which is based on the invitation of the Russian Federation of 14 July 2014 made in the wake of the Berlin Declaration of the Foreign Ministers of Russia, Germany, France and Ukraine of 2 July 2014.

The Minsk Protocol of 5 September 2014 does not mention the deployment of OSCE observers on the Russian side of the border with Ukraine. Nor is there any reference to this in the Package of Measures for the Implementation of the Minsk Agreements adopted on 12 February 2015 and subsequently endorsed by United Nations Security Council resolution 2202. The decision to allow OSCE observers on Russian territory and the presence of Ukrainian border guards and customs officers at Russian checkpoints in the absence of a full-scale peace settlement are solely a goodwill gesture on Russia’s part.

I request that this statement be appended to the decision adopted, and included in the journal of the day.”