



## Organization for Security and Co-operation in Europe

### Office of the Special Representative and Co-ordinator for Combating Trafficking in Human Beings

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#### DRAFT ANNOTATED AGENDA<sup>1</sup>

#### 15<sup>th</sup> ALLIANCE AGAINST TRAFFICKING IN PERSONS CONFERENCE

### “People at Risk: Combating Human Trafficking Along Migration Routes”

Vienna, Hofburg, Neuer Saal  
6–7 July 2015

The *Alliance against Trafficking in Persons* was launched by the first OSCE Special Representative in 2004 as an informal platform for advocacy and co-operation among relevant international interlocutors from across the OSCE region with the aim to prevent and combat human trafficking. This year's *Alliance* Conference focuses on human trafficking in the context of migration processes.

Delegates from the 57 OSCE participating States and the 11 Partners for Co-operation, experts from key international organizations and NGOs, which are partners in the *Alliance against Trafficking in Persons*, as well as representatives of the academia, think-tanks and media, will be attending the Conference. Capitalizing on the knowledge and expertise of the speakers and participants, this high-level event serves to promote human security and enhance the coherence of international efforts in addressing human trafficking along migration routes.

The conference offers a unique opportunity for an open exchange of good practices and lessons learned among experts and policy-makers. It further provides a high-level platform for strengthening co-operation among the OSCE participating States in the context of implementing both their human trafficking and migration-related commitments, as well as the recommendations of the OSCE Action Plan to Combat Trafficking in Human Beings, and its Addendums.

#### **Monday 6 July**

15:00 - 15:45    **Opening Remarks**

##### Chair

**Madina Jarbussynova**, Special Representative and Co-ordinator for Combating Trafficking in Human Beings, OSCE

##### Speakers

**Aleksandar Nikolić**, State Secretary of the Ministry of Interior of the Republic of Serbia, 2015 Chairmanship of the OSCE

**Lamberto Zannier**, Secretary General, OSCE

**Beatriz Balbin**, First Deputy Director, ODIHR/OSCE

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<sup>1</sup> This Annotated Agenda is designed to guide participants through the conference's discussions, pointing them to important issues for each of the sessions. The questions are not comprehensive and participants should feel free to add to them, or to challenge their presumptions.

15:45 - 18:00

## **High-level Introductory Panel: Setting the Scene**

*In this introductory panel, high-level speakers will lay the thematic foundation for subsequent panels and side events. In line with the main theme of this year's conference, the speakers will focus on the approximately one billion people who are regular and irregular migrants around the world today. "Mixed migration flows" consist of men, women and children who are often highly vulnerable and increasingly at risk of being trafficked at each stage of their migration process. Criminal networks and unscrupulous employers/recruiters take advantage of people's desire or need to migrate and exploit their ensuing vulnerability, including in transit and destination countries, where many irregular migrants often face precarious living and working conditions. In this regard, it is paramount that States adopt and adhere to effective migration policies, with due regard to the human rights of all the categories of people on the move, including unaccompanied minors, refugees or those seeking asylum. Moreover, the identification and protection of victims of human trafficking as well as the criminal justice response towards traffickers need to be improved. This high-level introductory panel will draw the attention of the audience to the impact of States' migration policies on preventing and combating human trafficking, focusing in particular on the situation of those migrants who are most vulnerable.*

### Speakers

**Yury Fedotov**, Executive Director, United Nations Office on Drugs and Crime

**Sergey Lebedev**, Executive Director, CIS Executive Committee

**Volker Türk**, Assistant High Commissioner (Protection), United Nations High Commissioner for Refugees

**Laura Thompson**, Deputy Director General, International Organization for Migration

**Dimitris Avramopoulos**, EU Commissioner for Migration, Home Affairs and Citizenship (video address)

## **Statements and Discussion**

18:00 - 20:00

Reception

## **Tuesday 7 July**

09.30 - 11.00

### **Panel 1: State Responsibility in Policy and Practice**

*The current global migration scenario raises several acute challenges in preventing and combating trafficking in human beings, as well as in protecting victims. Mixed migration flows pose particular challenges for States, including to the rule of law and the legitimate state interest of regulating the entry and stay of non-nationals on its territory. However, it is also true that irregular migrants, including potential and actual trafficked persons, face precarious and dangerous journeys characterized by serious violations of their human rights. States face the challenge of ensuring effective migration management and the safety and well-being of migrants and potential victims of human trafficking at the same time. Recognizing and taking into account the different profiles of migrants is an essential first step in the development of national policy and practice.*

*In this panel, speakers will address issues including: what policies can States put into practice which will lead to better identification of victims of human trafficking among mixed flows of migrants? How can the implementation of the non-punishment principle better protect victims of trafficking, especially from administrative detention and/or deportation? How can States better harmonize labour and migration policies to help protect vulnerable migrants, whether irregular or regular, and prevent trafficking in persons? Discussion will focus on how States can design policies which, on the one hand, comprehensively approach migration management, including targeting*

*organized criminal networks and unscrupulous employers, while at the same time protecting the human rights of migrants and promoting safe migration options to prevent them from becoming victims of trafficking.*

Moderator

**Goran Svilanović**, Secretary General, Regional Co-operation Council

Speakers:

**Patrick Taran**, President, Global Migration Policy Associates

**Carlo D'Achille**, Expert of Public Security, Ministry of Interior, Italy

**Ilya Sergeevich Malenko**, Deputy Head, Department on International Cooperation, Federal Migration Service, Russian Federation

**Kadri Soova**, Advocacy Officer, Platform for International Cooperation on Undocumented Migrants (PICUM)

11:00 - 11:30 Coffee Break

11:30 - 13:00 **Panel 2: Addressing Human Trafficking in Crisis Situations**

*The OSCE region is increasingly affected by extensive and widely uncontrolled movements of people fleeing conflict or natural and man-made disasters. According to UNHCR, the number of internally displaced persons (IDPs), asylum-seekers and refugees has exceeded 50 million. The Ukrainian crisis alone has generated 1.3 million IDPs and approximately 850,000 asylum-seekers. From Syria, almost 4 million refugees have sought international protection in neighbouring countries. Additionally, people are forcibly displaced by floods, droughts, wind storms, earthquakes and other natural hazards and man-made disasters. Large numbers of forcibly uprooted individuals create a facilitating environment for human trafficking, as unscrupulous criminals take advantage of vulnerable people on the move and traffic them into sexual and/or labour exploitation, as well as for organ removal, forced criminality, and forced conscription.*

*Hence, the effective management of mixed migration flows - including the adequate reception and protection of displaced persons and asylum-seekers - is critical to preventing and combating human trafficking along migration routes. Against this backdrop, this panel will highlight lessons learned and explore possible responses to human trafficking in situations of crisis-driven migration. Participants are invited to consider questions such as: how can States improve the identification of potential trafficking victims among IDPs and refugees? How can the international community mitigate the root causes of human trafficking in crisis situations? How can the OSCE respond to the precarious situations of people fleeing conflict and other disasters and prevent them from being trafficked? How can States effectively combat criminal networks exploiting individuals in situations of forced displacement?*

Moderator:

**Martina Liebsch**, Director of Policy, Caritas Internationalis

Speakers:

**Michela Macchiavello**, Assistance to Vulnerable Migrant Specialist, Department of Migration Management, International Organization for Migration

**Claire Healy**, Research Officer, Anti-Trafficking Programme, International Centre for Migration Policy Development (ICMPD)

**Kateryna Levchenko**, Director, La Strada Ukraine

13:00 - 15:30 Lunch Break

### Side Events

13:45-15:00 **Understanding the impact of migration on security in the OSCE area** (*Bibliotheksaal* – in English language – co-organized with OCEEA)  
Moderator: **Marcel Pesko**, Director of the Office of the Secretary General, OSCE

14:00-15:15 **Preventing human trafficking among institutionalised children** (*Room 201*– in Russian language)  
Moderator: **Madina Jarbussynova**, Special Representative and Co-ordinator for Combating Trafficking in Human Beings, OSCE

15:30 - 17:30 **Panel 3: Reducing Unaccompanied Minors' Vulnerability to Human Trafficking**

*The number of 'unaccompanied minors' on the move is growing dramatically. The reasons, patterns and consequences of these children's movements are diverse and complex: many are looking for a better life; others are trying to escape from some form of exploitation or violence. While some unaccompanied minors might already be victims of trafficking when migrating, others, owing to their vulnerable situation, are at risk of becoming victims during the migration process. Many countries fail to adhere to their legal obligations ensuring these children's rights and protection in countries of origin, transit and destination. The implementation of the "best interest of the child" principle is often not guaranteed, especially when some unaccompanied minors face discrimination, detention, or deportation. The lack of protection and respect for their rights certainly increases children's vulnerability to becoming victims of trafficking.*

*This panel shall strive to identify possible ways and best practices to reduce unaccompanied minors' vulnerability to becoming victims of trafficking at all stages of their migration process. The speakers will present effective measures to prevent child trafficking in countries of origin, discuss ways to enhance the identification of victims of trafficking among unaccompanied minors in transit countries, and present good practices of protection mechanisms in destination countries.*

Moderator:

**Petya Nestorova**, Executive Secretary, Secretariat of the Council of Europe Convention on Action against Trafficking in Human Beings

Speakers:

**Pierre Cazenave**, Regional Child Rights Adviser, Terre des hommes Regional office for Central and South-Eastern Europe

**Sanja Pupačić**, Head of Migration and Asylum Department, Croatian Red Cross

**Jean-François Minet**, Attaché, Ministry of Justice, General Directorate Legislation and Fundamental rights, Chair - Bureau of the Interdepartmental Coordination Platform against THB, Belgium

17:00 - 17:30 **Concluding Remarks** by Madina Jarbussynova, OSCE Special Representative and Co-ordinator for Combating Trafficking in Human Beings